

**BEFORE THE ALCOHOLIC BEVERAGE CONTROL APPEALS BOARD  
OF THE STATE OF CALIFORNIA**

**AB-8911**

File: 20-380200 Reg: 08067964

7-ELEVEN, INC., CHARNJIT SANDHU, and PARAMPAL SANDHU,  
dba 7-Eleven Store # 2172-13823  
10044 Ellis Avenue, Fountain Valley, CA 92708,  
Appellants/Licensees

v.

DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL,  
Respondent

Administrative Law Judge at the Dept. Hearing: John P. McCarthy

Appeals Board Hearing: September 3, 2009  
Los Angeles, CA

**ISSUED MARCH 23, 2010**

7-Eleven, Inc., Charnjit Sandhu, and Parampal Sandhu, doing business as 7-Eleven Store # 2172-13823 (appellants), appeal from a decision of the Department of Alcoholic Beverage Control<sup>1</sup> which suspended their license for 10 days for their clerk selling an alcoholic beverage to a police minor decoy, a violation of Business and Professions Code section 25658, subdivision (a).

Appearances on appeal include appellants 7-Eleven, Inc., Charnjit Sandhu, and Parampal Sandhu, appearing through their counsel, Ralph B. Saltsman, Stephen W. Solomon, and Alicia R. Ekland, and the Department of Alcoholic Beverage Control, appearing through its counsel, Valoree Wortham.

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<sup>1</sup>The decision of the Department, dated August 20, 2008, is set forth in the appendix.

## FACTS AND PROCEDURAL HISTORY

Appellants' off-sale beer and wine license was issued on November 14, 2001. On February 19, 2008, the Department filed an accusation charging appellants with a sale-to-minor violation. At the administrative hearing held on July 2, 2008, documentary evidence was received and testimony concerning the sale was presented. The Department's decision determined that the violation charged was proved and no defense was established.

Appellants then filed an appeal contending that the decision must be reversed because the Department failed to provide a complete certified administrative record on appeal.

## DISCUSSION

Appellants contend the Department's decision must be reversed because the Department certified the record on appeal without including the Proposed Decision of the administrative law judge or the certification by the Department that it adopted the Proposed Decision as its decision. We conclude that the appeal must be dismissed for lack of jurisdiction.

Appellants recited the general statutory grounds for an appeal to this Board in their notice of appeal. In their brief, however, appellants abandoned those grounds, limiting their argument to the single issue of the Department's alleged failure to include certain documents in the certified administrative record. The documents alleged to be missing were the proposed decision of the administrative law judge and the Department's certification adopting the proposed decision as the Department's own.<sup>2</sup>

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<sup>2</sup>There is no dispute that these documents should have been included in the certified record. The documents appellant alleges to be missing were received by the Appeals Board under a certification dated March 12, 2009.

An incomplete certified record, however, is not a basis for an appeal. Any deficiency in the record is cured by having the record augmented, either by an informal request or a Motion to Augment. While appellants did file a Motion to Augment in the present case, they did not include among the items requested the documents they say were omitted from the certified record.<sup>3</sup>

It is the appellant's responsibility to provide the reviewing tribunal with an adequate record. (*Elizabeth D. v. Zolin* (1993) 21 Cal.App.4th 347, 354-355 [25 Cal.Rptr.2d 852]; *Hothem v. City and County of San Francisco* (1986) 186 Cal.App.3d 702, 705 [231 Cal.Rptr. 70]; *Foster v. Civil Service Com.* (1983) 142 Cal.App.3d 444, 453 [190 Cal.Rptr. 893].) If the record provided by the Department is incomplete, it is the appellant's responsibility to make sure that the deficiency is cured:

[T]he burden is always upon an appellant to use reasonable diligence to perfect and prosecute his appeal. Where some step is required by the rules to be taken by an officer of the court and such officer delays unreasonably the appellant cannot sit by indefinitely and do nothing. He must exercise a reasonable amount of diligence to investigate any unwarranted delays and if necessary take steps to see that the legal duty is performed.

(*Flint v. Board of Medical Examiners* (1946) 72 Cal.App.2d 844, 846 [165 P.2d 694].)

"The existence of an appealable judgment is a jurisdictional prerequisite to an appeal." (*Jennings v. Marralle* (1994) 8 Cal.4th 121, 126 [32 Cal.Rptr.2d 275, 876 P.2d 1074]; *Olson v. Cory* (1983) 35 Cal.3d 390, 398 [197 Cal.Rptr. 843, 673 P.2d 720].)

While the Department's decision was an appealable judgment, appellants did not base their appeal on that decision, but on the non-appealable procedural issue of the incomplete record. Appellants were under a duty, as soon as they received the certified

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<sup>3</sup>The motion filed requests documents that have nothing to do with the issue raised on appeal. The motion is denied.

record from the Department, to have the Department cure any deficiencies in the record. (Cf. Cal. Rules of Court, rule 8.155(b) [procedures for curing omissions from record].) Their failure to do so does not convert an easily curable incomplete record into the basis for pursuing an appeal. Under the circumstances, this Board does not have jurisdiction to consider this appeal and it must be dismissed.

ORDER

The appeal is dismissed.<sup>4</sup>

FRED ARMENDARIZ, CHAIRMAN  
SOPHIE C. WONG, MEMBER  
TINA FRANK, MEMBER  
ALCOHOLIC BEVERAGE CONTROL  
APPEALS BOARD

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<sup>4</sup>This final order is filed in accordance with Business and Professions Code section 23088, and shall become effective 30 days following the date of the filing of this order as provided by section 23090.7 of said code.

Any party, before this final order becomes effective, may apply to the appropriate court of appeal, or the California Supreme Court, for a writ of review of this final order in accordance with Business and Professions Code section 23090 et seq.